

136 S.Ct. 447(2015)

Arie S. FRIEDMAN, et al.

v.

CITY OF HIGHLAND PARK, ILLINOIS.

No. 15-133.

Supreme Court of United States.

December 7, 2015.

The petition for a writ of certiorari is denied.

Justice THOMAS, with whom Justice SCALIA joins, dissenting from the denial of certiorari.

"[O]ur central holding in *District of Columbia v. Heller*, 554 U.S. 570, 128 S.Ct. 2783, 171 L.Ed.2d 637 (2008), was "that the Second Amendment protects a personal right to keep and bear arms for lawful purposes, most notably for self-defense within the home." *McDonald v. Chicago*, 561 U.S. 742, 780, 130 S.Ct. 3020, 177 L.Ed.2d 894 (2010) (plurality opinion). And in *McDonald*, we recognized that the Second Amendment applies fully against the States as well as the Federal Government. *Id.*, at 750, 130 S.Ct. 3020; *id.*, at 805, 130 S.Ct. 3020 (THOMAS, J., concurring in part and concurring in judgment).

Despite these holdings, several Courts of Appeals—including the Court of Appeals for the Seventh Circuit in the decision below—have upheld categorical bans on firearms that millions of Americans commonly own for lawful purposes. See 784 F.3d 406, 410-412 (2015). Because noncompliance with our Second Amendment precedents warrants this Court's attention as much as any of our precedents, I would grant certiorari in this case.

I

The City of Highland Park, Illinois, bans manufacturing, selling, giving, lending, acquiring, or possessing many of the most commonly owned semiautomatic firearms, which the City branded "Assault Weapons." See Highland Park, Ill., City Code §§ 136.001(C), 136.005 (2015), App. to Pet. for Cert. 65a, 71a. For instance, the ordinance criminalizes modern sporting rifles (e.g., AR-style semiautomatic rifles), which many Americans own for lawful purposes like self-defense, hunting, and target shooting. The City also prohibited "Large Capacity Magazines," a term the City used to refer to nearly all ammunition feeding devices that "accept more than ten rounds." § 136.001(G), *id.*, at 70a.

The City gave anyone who legally possessed "an Assault Weapon or Large Capacity Magazine" 60 days to move these items outside city limits, disable them, or surrender them for destruction. § 136.020, *id.*, at 73a. Anyone who violates the ordinance can be imprisoned for up to six months, fined up to \$1,000, or both. § 136.999, *id.*, at 74a.

Petitioners—a Highland Park resident who sought to keep now-prohibited firearms and magazines to defend his home, and an advocacy organization—brought a suit to enjoin the ordinance on the ground that it violates the Second Amendment. The District Court for the Northern District of Illinois granted summary judgment to the City.

A divided panel of the Seventh Circuit affirmed. The panel majority acknowledged that the prohibited weapons "can be beneficial for self-defense because they are lighter than many rifles and less dangerous per shot than larger-caliber pistols or revolvers," and thus "[h]ouseholders too frightened or infirm to aim carefully may be able to wield them more effectively." 784 F.3d, at 411.

- 448 The majority nonetheless found no constitutional problem with the ordinance. It recognized that *Heller* "holds that a law *448 banning the possession of handguns in the home . . . violates" the Second Amendment. 784 F.3d, at 407. But beyond *Heller*'s rejection of banning handguns in the home, the majority believed, *Heller* and *McDonald* "leave matters open" on the scope of the Second Amendment. 784 F.3d, at 412. The majority thus adopted a new test for gauging the constitutionality of bans on firearms: "[W]e [will] ask whether a regulation bans weapons that were common at the time of ratification or those that have some reasonable relationship to the preservation or efficiency of a well regulated militia, . . . and whether law-abiding citizens retain adequate means of self-defense." *Id.*, at 410 (internal quotation marks omitted).

Judge Manion dissented, reasoning that "[b]oth the ordinance and this court's opinion upholding it are directly at odds with the central holdings of *Heller* and *McDonald*." *Id.*, at 412.

The Second Amendment provides: "A well regulated Militia, being necessary to the security of a free State, the right of the people to keep and bear Arms, shall not be infringed." We explained in *Heller* and *McDonald* that the Second Amendment "guarantee[s] the individual right to possess and carry weapons in case of confrontation." *Heller supra* at 592. 128 S.Ct. 2783; see also *McDonald supra* at 767-769. 130 S.Ct. 3020. We excluded from protection only "those weapons not typically possessed by law-abiding citizens for lawful purposes." *Heller*, 554 U.S., at 625, 128 S.Ct. 2783. And we stressed that "[t]he very enumeration of the right takes out of the hands of government—even the Third Branch of Government—the power to decide on a case-by-case basis whether the right is really worth insisting upon." *Id.*, at 634, 128 S.Ct. 2783 (emphasis deleted).

Instead of adhering to our reasoning in *Heller*, the Seventh Circuit limited *Heller* to its facts, and read *Heller* to forbid only total bans on handguns used for self-defense in the home. See 784 F.3d, at 407, 412. All other questions about the Second Amendment, the Seventh Circuit concluded, should be defined by "the political process and scholarly debate." *Id.*, at 412. But *Heller* repudiates that approach. We explained in *Heller* that "since th[e] case represent[ed] this Court's first in-depth examination of the Second Amendment, one should not expect it to clarify the entire field." 554 U.S., at 635, 128 S.Ct. 2783. We cautioned courts against leaving the rest of the field to the legislative process: "Constitutional rights are enshrined with the scope they were understood to have when the people adopted them, whether or not future legislatures or (yes) even future judges think that scope too broad." *Id.*, at 634-635, 128 S.Ct. 2783.

Based on its crabbed reading of *Heller*, the Seventh Circuit felt free to adopt a test for assessing firearm bans that eviscerates many of the protections recognized in *Heller* and *McDonald*. The court asked in the first instance whether the banned firearms "were common at the time of ratification" in 1791. 784 F.3d, at 410. But we said in *Heller* that the Second Amendment extends, *prima facie*, to all instruments that constitute bearable arms, even those that were not in existence at the time of the founding." 554 U.S., at 582, 128 S.Ct. 2783.

The Seventh Circuit alternatively asked whether the banned firearms relate "to the preservation or efficiency of a well regulated militia." 784 F.3d, at 410 (internal quotation marks omitted). The court concluded that state and local ordinances never run afoul of that objective, since "states, *449 which are in charge of militias, should be allowed to decide when civilians can possess military-grade firearms." *Ibid*. But that ignores *Heller's* fundamental premise: The right to keep and bear arms is an independent, individual right. Its scope is defined not by what the militia needs, but by what private citizens commonly possess. 554 U.S., at 592, 627-629, 128 S.Ct. 2783. Moreover, the Seventh Circuit endorsed the view of the militia that *Heller* rejected. We explained that "Congress retains plenary authority to organize the militia," not States. *Id.*, at 600, 128 S.Ct. 2783 (emphasis added). Because the Second Amendment confers rights upon individual citizens—not state governments—it was doubly wrong for the Seventh Circuit to delegate to States and localities the power to decide which firearms people may possess.

Lastly, the Seventh Circuit considered "whether law-abiding citizens retain adequate means of self-defense," and reasoned that the City's ban was permissible because "[i]f criminals can find substitutes for banned assault weapons, then so can law-abiding homeowners." 784 F.3d, at 410, 411. Although the court recognized that "*Heller* held that the availability of long guns does not save a ban on handgun ownership," it thought that "*Heller* did not foreclose the possibility that allowing the use of most long guns plus pistols and revolvers . . . gives householders adequate means of defense." *Id.*, at 411.

That analysis misreads *Heller*. The question under *Heller* is not whether citizens have adequate alternatives available for self-defense. Rather, *Heller* asks whether the law bans types of firearms commonly used for a lawful purpose—regardless of whether alternatives exist. 554 U.S., at 627-629, 128 S.Ct. 2783. And *Heller* draws a distinction between such firearms and weapons specially adapted to unlawful uses and not in common use, such as sawed-off shotguns. *Id.*, at 624-625, 128 S.Ct. 2783. The City's ban is thus highly suspect because it broadly prohibits common semiautomatic firearms used for lawful purposes. Roughly five million Americans own AR-style semiautomatic rifles. See 784 F.3d, at 415, n. 3. The overwhelming majority of citizens who own and use such rifles do so for lawful purposes, including self-defense and target shooting. See *ibid*. Under our precedents, that is all that is needed for citizens to have a right under the Second Amendment to keep such weapons. See *McDonald*, 561 U.S., at 767-768, 130 S.Ct. 3020; *Heller supra* at 628-629, 128 S.Ct. 2783.

The Seventh Circuit ultimately upheld a ban on many common semiautomatic firearms based on speculation about the law's potential policy benefits. See 784 F.3d, at 411-412. The court conceded that handguns—not "assault weapons"—"are responsible for the vast majority of gun violence in the United States." *Id.*, at 409. Still, the court concluded, the ordinance "may increase the public's sense of safety," which alone is "a substantial benefit." *Id.*, at 412. *Heller*, however, forbids subjecting the Second Amendment's "core protection. . . to a freestanding 'interest-balancing' approach." *Heller supra* at 634. 128 S.Ct. 2783. This case illustrates why. If a broad ban on firearms can be upheld based on conjecture that the public might *feel* safer (while being no safer at all), then the Second Amendment guarantees nothing.

The Court's refusal to review a decision that flouts two of our Second Amendment precedents stands in marked contrast to the Court's willingness to summarily reverse courts that disregard our other constitutional decisions. *E.g.*, *Maryland v. [redacted]*, 450 U.S. [redacted], 136 S.Ct. 2, 3, [redacted] L.Ed.2d [redacted] (2015) (*per curiam*) (summarily reversing because the court below applied *Strickland v. Washington*, 466 U.S. 668, 104 S.Ct. 2052, 80 L.Ed.2d 674 (1984) "in name only"); *Grady v. North Carolina*, 575 U.S. [redacted], 135 S.Ct. 1368, 191 L.Ed.2d 459 (2015) (*per curiam*) (summarily reversing a judgment inconsistent with this Court's recent Fourth Amendment precedents); *Martinez v. Illinois*, 572 U.S. [redacted], 134 S.Ct. 2070, 2077, 188 L.Ed.2d 1112 (2014) (*per curiam*) (summarily reversing judgment that rested on an "understandable" double jeopardy holding that nonetheless "[an] directly counter to our precedents").

There is no basis for a different result when our Second Amendment precedents are at stake. I would grant certiorari to prevent the Seventh Circuit from relegating the Second Amendment to a second-class right.

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