

114TH CONGRESS  
2D SESSION

# S. 2477

To amend title 28, United States Code, to provide for the appointment of additional Federal circuit judges, to divide the Ninth Judicial Circuit of the United States into 2 circuits, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

FEBRUARY 1, 2016

Mr. DAINES (for himself and Mr. SULLIVAN) introduced the following bill;  
which was read twice and referred to the Committee on the Judiciary

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## A BILL

To amend title 28, United States Code, to provide for the appointment of additional Federal circuit judges, to divide the Ninth Judicial Circuit of the United States into 2 circuits, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Circuit Court of Ap-  
5       peals Restructuring and Modernization Act”.

6       **SEC. 2. DEFINITIONS.**

7       In this Act:

1           (1) FORMER NINTH CIRCUIT.—The term  
2           “former ninth circuit” means the ninth judicial cir-  
3           cuit of the United States as in existence on the day  
4           before the effective date of this Act.

5           (2) NEW NINTH CIRCUIT.—The term “new  
6           ninth circuit” means the ninth judicial circuit of the  
7           United States established by the amendment made  
8           by section 3(2)(A).

9           (3) TWELFTH CIRCUIT.—The term “twelfth cir-  
10          cuit” means the twelfth judicial circuit of the United  
11          States established by the amendment made by sec-  
12          tion 3(2)(B).

13 **SEC. 3. NUMBER AND COMPOSITION OF CIRCUITS.**

14          Section 41 of title 28, United States Code, is amend-  
15          ed—

16               (1) in the matter preceding the table, by strik-  
17               ing “thirteen” and inserting “fourteen”; and

18               (2) in the table—

19                       (A) by striking the item relating to the  
20                       ninth circuit and inserting the following:

“Ninth ..... California, Guam, Hawaii, Northern  
Mariana Islands.”;

21                       and

22                       (B) by inserting after the item relating to  
23                       the eleventh circuit the following:

“Twelfth ..... Alaska, Arizona, Idaho, Montana, Ne-  
vada, Oregon, Washington.”.

1 **SEC. 4. JUDGESHIPS.**

2 (a) **NEW JUDGESHIPS.**—The President shall appoint,  
3 by and with the advice and consent of the Senate, 5 addi-  
4 tional circuit judges for the new ninth circuit court of ap-  
5 peals, whose official duty station shall be in California.

6 (b) **TEMPORARY JUDGESHIPS.**—

7 (1) **APPOINTMENT OF JUDGES.**—The President  
8 shall appoint, by and with the advice and consent of  
9 the Senate, 2 additional circuit judges for the former  
10 ninth circuit court of appeals, whose official duty  
11 station shall be in California.

12 (2) **EFFECT OF VACANCIES.**—The first 2 vacan-  
13 cies occurring on the new ninth circuit court of ap-  
14 peals 10 years or more after judges are first con-  
15 firmed to fill both temporary circuit judgeships cre-  
16 ated by this subsection shall not be filled.

17 (c) **EFFECTIVE DATE.**—This section shall take effect  
18 on the date of enactment of this Act.

19 **SEC. 5. NUMBER OF CIRCUIT JUDGES.**

20 The table in section 44(a) of title 28, United States  
21 Code, is amended—

22 (1) by striking the item relating to the ninth  
23 circuit and inserting the following:

“Ninth ..... 20”;

24 and

1 (2) by inserting after the item relating to the  
2 eleventh circuit the following:

“Twelfth ..... 14”.

3 **SEC. 6. PLACES OF CIRCUIT COURT.**

4 The table in section 48(a) of title 28, United States  
5 Code, is amended—

6 (1) by striking the item relating to the ninth  
7 circuit and inserting the following:

“Ninth ..... Honolulu, Pasadena, San Fran-  
cisco.”;

8 and

9 (2) by inserting after the item relating to the  
10 eleventh circuit the following:

“Twelfth ..... Las Vegas, Phoenix, Portland, Se-  
attle.”.

11 **SEC. 7. LOCATION OF TWELFTH CIRCUIT HEADQUARTERS.**

12 The offices of the Circuit Executive of the Twelfth  
13 Circuit and the Clerk of the Court of the Twelfth Circuit  
14 shall be located in Phoenix, Arizona.

15 **SEC. 8. ASSIGNMENT OF CIRCUIT JUDGES.**

16 Each circuit judge of the former ninth circuit who  
17 is in regular active service and whose official duty station  
18 on the day before the effective date of this Act—

19 (1) is in California, Guam, Hawaii, or the  
20 Northern Mariana Islands shall be a circuit judge of  
21 the new ninth circuit as of that effective date; and

1           (2) is in Alaska, Arizona, Idaho, Montana, Ne-  
2           vada, Oregon, or Washington shall be a circuit judge  
3           of the twelfth circuit as of that effective date.

4 **SEC. 9. ELECTION OF ASSIGNMENT BY SENIOR JUDGES.**

5           Each judge who is a senior circuit judge of the former  
6 ninth circuit on the day before the effective date of this  
7 Act—

8           (1) may elect to be assigned to the new ninth  
9           circuit or the twelfth circuit as of that effective date;  
10          and

11          (2) shall notify the Director of the Administra-  
12          tive Office of the United States Courts of the elec-  
13          tion made under paragraph (1).

14 **SEC. 10. SENIORITY OF JUDGES.**

15          The seniority of each judge who is assigned under  
16 section 8 or elects to be assigned under section 9 shall  
17 run from the date of commission of the judge as a judge  
18 of the former ninth circuit.

19 **SEC. 11. APPLICATION TO CASES.**

20          The following apply to any case in which, on the day  
21 before the effective date of this Act, an appeal or other  
22 proceeding has been filed with the former ninth circuit:

23          (1) Except as provided in paragraph (3), if the  
24          matter has been submitted for decision, further pro-  
25          ceedings with respect to the matter shall be had in

1 the same manner and with the same effect as if this  
2 Act had not been enacted.

3 (2) If the matter has not been submitted for de-  
4 cision, the appeal or proceeding, together with the  
5 original papers, printed records, and record entries  
6 duly certified, shall, by appropriate orders, be trans-  
7 ferred to the court to which the matter would have  
8 been submitted had this Act been in full force and  
9 effect on the date on which the appeal was taken or  
10 other proceeding commenced, and further pro-  
11 ceedings with respect to the case shall be had in the  
12 same manner and with the same effect as if the ap-  
13 peal or other proceeding had been filed in that court.

14 (3) If a petition for rehearing en banc is pend-  
15 ing on or after the effective date of this Act, the pe-  
16 tition shall be considered by the court of appeals to  
17 which the petition would have been submitted had  
18 this Act been in full force and effect on the date on  
19 which the appeal or other proceeding was filed with  
20 the court of appeals.

21 **SEC. 12. TEMPORARY ASSIGNMENT OF CIRCUIT JUDGES**  
22 **AMONG CIRCUITS.**

23 Section 291 of title 28, United States Code, is  
24 amended by adding at the end the following:

1       “(c) The chief judge of the Ninth Circuit may, in the  
2 public interest and upon request by the chief judge of the  
3 Twelfth Circuit, designate and assign temporarily any cir-  
4 cuit judge of the Ninth Circuit to act as circuit judge in  
5 the Twelfth Circuit.

6       “(d) The chief judge of the Twelfth Circuit may, in  
7 the public interest and upon request by the chief judge  
8 of the Ninth Circuit, designate and assign temporarily any  
9 circuit judge of the Twelfth Circuit to act as circuit judge  
10 in the Ninth Circuit.”.

11 **SEC. 13. TEMPORARY ASSIGNMENT OF DISTRICT JUDGES**  
12 **AMONG CIRCUITS.**

13       Section 292 of title 28, United States Code, is  
14 amended by adding at the end the following:

15       “(f) The chief judge of the United States Court of  
16 Appeals for the Ninth Circuit may in the public interest—

17               “(1) upon request by the chief judge of the  
18 Twelfth Circuit, designate and assign 1 or more dis-  
19 trict judges within the Ninth Circuit to sit upon the  
20 Court of Appeals of the Twelfth Circuit, or a divi-  
21 sion thereof, whenever the business of that court so  
22 requires; and

23               “(2) designate and assign temporarily any dis-  
24 trict judge within the Ninth Circuit to hold a district  
25 court in any district within the Twelfth Circuit.

1       “(g) The chief judge of the United States Court of  
2 Appeals for the Twelfth Circuit may in the public inter-  
3 est—

4           “(1) upon request by the chief judge of the  
5 Ninth Circuit, designate and assign 1 or more dis-  
6 trict judges within the Twelfth Circuit to sit upon  
7 the Court of Appeals of the Ninth Circuit, or a divi-  
8 sion thereof, whenever the business of that court so  
9 requires; and

10          “(2) designate and assign temporarily any dis-  
11 trict judge within the Twelfth Circuit to hold a dis-  
12 trict court in any district within the Ninth Circuit.

13       “(h) Any designation or assignment under subsection  
14 (f) or (g) shall be in conformity with the rules or orders  
15 of the court of appeals of, or the district within, as applica-  
16 ble, the circuit to which the judge is designated or as-  
17 signed.”.

18 **SEC. 14. ADMINISTRATION.**

19       (a) **TRANSITION AUTHORITY.**—The court of appeals  
20 for the ninth circuit as constituted on the day before the  
21 effective date of this Act may take any administrative ac-  
22 tion that is required to carry out this Act and the amend-  
23 ments made by this Act.

24       (b) **ADMINISTRATIVE TERMINATION.**—The court de-  
25 scribed in subsection (a) shall cease to exist for adminis-



1 trative purposes 2 years after the date of enactment of  
2 this Act.

3 **SEC. 15. AUTHORIZATION OF APPROPRIATIONS.**

4       There are authorized to be appropriated such sums  
5 as may be necessary to carry out this Act, including funds  
6 for additional court facilities.

7 **SEC. 16. EFFECTIVE DATE.**

8       Except as provided in section 4(c), this Act and the  
9 amendments made by this Act shall take effect 1 year  
10 after the date of enactment of this Act.

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