

Suspend the Rules and Pass the Bill, H.R. 158, With Amendments

(The amendments strike all after the enacting clause and insert a new text and a new title)

114TH CONGRESS
1ST SESSION

H. R. 158

To clarify the grounds for ineligibility for travel to the United States regarding terrorism risk, to expand the criteria by which a country may be removed from the Visa Waiver Program, to require the Secretary of Homeland Security to submit a report on strengthening the Electronic System for Travel Authorization to better secure the international borders of the United States and prevent terrorists and instruments of terrorism from entering the United States, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JANUARY 6, 2015

Mrs. MILLER of Michigan (for herself and Mr. McCAUL) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committee on Homeland Security, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To clarify the grounds for ineligibility for travel to the United States regarding terrorism risk, to expand the criteria by which a country may be removed from the Visa Waiver Program, to require the Secretary of Homeland Security to submit a report on strengthening the Electronic System for Travel Authorization to better secure the international borders of the United States and

prevent terrorists and instruments of terrorism from entering the United States, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Visa Waiver Program
5 Improvement and Terrorist Travel Prevention Act of
6 2015”.

7 **SEC. 2. ELECTRONIC PASSPORT REQUIREMENT.**

8 (a) REQUIREMENT FOR ALIEN TO POSSESS ELEC-
9 TRONIC PASSPORT.—Section 217(a)(3) of the Immigra-
10 tion and Nationality Act (8 U.S.C. 1187(a)(3)) is amend-
11 ed to read as follows:

12 “(3) PASSPORT REQUIREMENTS.—The alien, at
13 the time of application for admission, is in posses-
14 sion of a valid unexpired passport that satisfies the
15 following:

16 “(A) MACHINE READABLE.—The passport
17 is a machine-readable passport that is tamper-
18 resistant, incorporates document authentication
19 identifiers, and otherwise satisfies the inter-
20 nationally accepted standard for machine read-
21 ability.

22 “(B) ELECTRONIC.—Beginning on April 1,
23 2016, the passport is an electronic passport
24 that is fraud-resistant, contains relevant bio-

1 graphic and biometric information (as deter-
2 mined by the Secretary of Homeland Security),
3 and otherwise satisfies internationally accepted
4 standards for electronic passports.”.

5 (b) REQUIREMENT FOR PROGRAM COUNTRY TO
6 VALIDATE PASSPORTS.—Section 217(c)(2)(B) of the Im-
7 migration and Nationality Act (8 U.S.C. 1187(c)(2)(B))
8 is amended to read as follows:

9 “(B) PASSPORT PROGRAM.—

10 “(i) ISSUANCE OF PASSPORTS.—The
11 government of the country certifies that it
12 issues to its citizens passports described in
13 subparagraph (A) of subsection (a)(3), and
14 on or after April 1, 2016, passports de-
15 scribed in subparagraph (B) of subsection
16 (a)(3).

17 “(ii) VALIDATION OF PASSPORTS.—
18 Not later than October 1, 2016, the gov-
19 ernment of the country certifies that it has
20 in place mechanisms to validate passports
21 described in subparagraphs (A) and (B) of
22 subsection (a)(3) at each port of entry into
23 that country. This requirement shall not
24 apply to travel between countries which fall
25 within the Schengen Zone.”.

1 (c) CONFORMING AMENDMENT.—Section 303(c) of
2 the Enhanced Border Security and Visa Entry Reform Act
3 of 2002 is repealed (8 U.S.C. 1732(c)).

4 **SEC. 3. RESTRICTION ON USE OF VISA WAIVER PROGRAM**
5 **FOR ALIENS WHO TRAVEL TO CERTAIN**
6 **COUNTRIES.**

7 Section 217(a) of the Immigration and Nationality
8 Act (8 U.S.C. 1187(a)), as amended by this Act, is further
9 amended by adding at the end the following:

10 “(12) NOT PRESENT IN IRAQ, SYRIA, OR ANY
11 OTHER COUNTRY OR AREA OF CONCERN.—

12 “(A) IN GENERAL.—Except as provided in
13 subparagraphs (B) and (C)—

14 “(i) the alien has not been present, at
15 any time on or after March 1, 2011—

16 “(I) in Iraq or Syria;

17 “(II) in a country that is des-
18 ignated by the Secretary of State
19 under section 6(j) of the Export Ad-
20 ministration Act of 1979 (50 U.S.C.
21 2405) (as continued in effect under
22 the International Emergency Eco-
23 nomic Powers Act (50 U.S.C. 1701 et
24 seq.)), section 40 of the Arms Export
25 Control Act (22 U.S.C. 2780), section

1 620A of the Foreign Assistance Act of
2 1961 (22 U.S.C. 2371), or any other
3 provision of law, as a country, the
4 government of which has repeatedly
5 provided support of acts of inter-
6 national terrorism; or

7 “(III) in any other country or
8 area of concern designated by the Sec-
9 retary of Homeland Security under
10 subparagraph (D); and

11 “(ii) regardless of whether the alien is
12 a national of a program country, the alien
13 is not a national of—

14 “(I) Iraq or Syria;

15 “(II) a country that is des-
16 ignated, at the time the alien applies
17 for admission, by the Secretary of
18 State under section 6(j) of the Export
19 Administration Act of 1979 (50
20 U.S.C. 2405) (as continued in effect
21 under the International Emergency
22 Economic Powers Act (50 U.S.C.
23 1701 et seq.)), section 40 of the Arms
24 Export Control Act (22 U.S.C. 2780),
25 section 620A of the Foreign Assist-

1 ance Act of 1961 (22 U.S.C. 2371),
2 or any other provision of law, as a
3 country, the government of which has
4 repeatedly provided support of acts of
5 international terrorism; or

6 “(III) any other country that is
7 designated, at the time the alien ap-
8 plies for admission, by the Secretary
9 of Homeland Security under subpara-
10 graph (D).

11 “(B) CERTAIN MILITARY PERSONNEL AND
12 GOVERNMENT EMPLOYEES.—Subparagraph
13 (A)(i) shall not apply in the case of an alien if
14 the Secretary of Homeland Security determines
15 that the alien was present—

16 “(i) in order to perform military serv-
17 ice in the armed forces of a program coun-
18 try; or

19 “(ii) in order to carry out official du-
20 ties as a full time employee of the govern-
21 ment of a program country.

22 “(C) WAIVER.—The Secretary of Home-
23 land Security may waive the application of sub-
24 paragraph (A) to an alien if the Secretary de-
25 termines that such a waiver is in the law en-

1 forcement or national security interests of the
2 United States.

3 “(D) COUNTRIES OR AREAS OF CON-
4 CERN.—

5 “(i) IN GENERAL.—Not later than 60
6 days after the date of the enactment of
7 this paragraph, the Secretary of Homeland
8 Security, in consultation with the Director
9 of National Intelligence, shall determine
10 whether the requirement under subpara-
11 graph (A) shall apply to any other country
12 or area.

13 “(ii) CRITERIA.—In making a deter-
14 mination under clause (i), the Secretary
15 shall consider—

16 “(I) whether the presence of an
17 alien in the country or area increases
18 the likelihood that the alien is a cred-
19 ible threat to the national security of
20 the United States;

21 “(II) whether a foreign terrorist
22 organization has a significant pres-
23 ence in the country or area; and

24 “(III) whether the country or
25 area is a safe haven for terrorists.

1 “(iii) ANNUAL REVIEW.—The Sec-
2 retary shall conduct a review, on an annual
3 basis, of any determination made under
4 clause (i).

5 “(E) REPORT.—Beginning not later than
6 one year after the date of the enactment of this
7 paragraph, and annually thereafter, the Sec-
8 retary of Homeland Security shall submit to the
9 Committee on Homeland Security, the Com-
10 mittee on Foreign Affairs, the Permanent Se-
11 lect Committee on Intelligence, and the Com-
12 mittee on the Judiciary of the House of Rep-
13 resentatives, and the Committee on Homeland
14 Security and Governmental Affairs, the Com-
15 mittee on Foreign Relations, the Select Com-
16 mittee on Intelligence, and the Committee on
17 the Judiciary of the Senate a report on each in-
18 stance in which the Secretary exercised the
19 waiver authority under subparagraph (C) dur-
20 ing the previous year.”.

21 **SEC. 4. DESIGNATION REQUIREMENTS FOR PROGRAM**
22 **COUNTRIES.**

23 (a) REPORTING LOST AND STOLEN PASSPORTS.—
24 Section 217(c)(2)(D) of the Immigration and Nationality
25 Act (8 U.S.C. 1187(c)(2)(D)), as amended by this Act,

1 is further amended by striking “within a strict time limit”
2 and inserting “not later than 24 hours after becoming
3 aware of the theft or loss”.

4 (b) INTERPOL SCREENING.—Section 217(c)(2) of the
5 Immigration and Nationality Act (8 U.S.C. 1187(c)(2)),
6 as amended by this Act, is further amended by adding
7 at the end the following:

8 “(G) INTERPOL SCREENING.—Not later
9 than 270 days after the date of the enactment
10 of this subparagraph, except in the case of a
11 country in which there is not an international
12 airport, the government of the country certifies
13 to the Secretary of Homeland Security that it
14 is screening, for unlawful activity, each person
15 who is not a citizen or national of that country
16 who is admitted to or departs that country, by
17 using every database and notice maintained by
18 Interpol, or other means designated by the Sec-
19 retary of Homeland Security. This requirement
20 shall not apply to travel between countries
21 which fall within the Schengen Zone.”.

22 (c) IMPLEMENTATION OF PASSENGER INFORMATION
23 EXCHANGE AGREEMENT.—Section 217(c)(2)(F) of the
24 Immigration and Nationality Act (8 U.S.C.
25 1187(c)(2)(F)), as amended by this Act, is further amend-

1 ed by inserting before the period at the end the following:
2 “, and fully implements such agreement”.

3 (d) TERMINATION OF DESIGNATION.—Section 217(f)
4 of the Immigration and Nationality Act (8 U.S.C.
5 1187(f)) is amended by adding at the end the following:

6 “(6) FAILURE TO SHARE INFORMATION.—

7 “(A) IN GENERAL.—If the Secretary of
8 Homeland Security and the Secretary of State
9 jointly determine that the program country is
10 not sharing information, as required by sub-
11 section (c)(2)(F), the Secretary of Homeland
12 Security shall terminate the designation of the
13 country as a program country.

14 “(B) REDESIGNATION.—In the case of a
15 termination under this paragraph, the Secretary
16 of Homeland Security shall redesignate the
17 country as a program country, without regard
18 to paragraph (2) or (3) of subsection (c) or
19 paragraphs (1) through (4), when the Secretary
20 of Homeland Security, in consultation with the
21 Secretary of State, determines that the country
22 is sharing information, as required by sub-
23 section (c)(2)(F).

24 “(7) FAILURE TO SCREEN.—

1 “(A) IN GENERAL.—Beginning on the date
2 that is 270 days after the date of the enact-
3 ment of this paragraph, if the Secretary of
4 Homeland Security and the Secretary of State
5 jointly determine that the program country is
6 not conducting the screening required by sub-
7 section (c)(2)(G), the Secretary of Homeland
8 Security shall terminate the designation of the
9 country as a program country.

10 “(B) REDESIGNATION.—In the case of a
11 termination under this paragraph, the Secretary
12 of Homeland Security shall redesignate the
13 country as a program country, without regard
14 to paragraph (2) or (3) of subsection (c) or
15 paragraphs (1) through (4), when the Secretary
16 of Homeland Security, in consultation with the
17 Secretary of State, determines that the country
18 is conducting the screening required by sub-
19 section (c)(2)(G).”.

20 **SEC. 5. REPORTING REQUIREMENTS.**

21 (a) IN GENERAL.—Section 217(c) of the Immigration
22 and Nationality Act (8 U.S.C. 1187(c)), as amended by
23 this Act, is further amended—

24 (1) in paragraph (2)(C)(iii)—

1 (A) by striking “and the Committee on
2 International Relations” and inserting “, the
3 Committee on Foreign Affairs, and the Com-
4 mittee on Homeland Security”; and

5 (B) by striking “and the Committee on
6 Foreign Relations” and inserting “, the Com-
7 mittee on Foreign Relations, and the Com-
8 mittee on Homeland Security and Govern-
9 mental Affairs”; and

10 (2) in paragraph (5)(A)(i)—

11 (A) in subclause (III), by striking “and” at
12 the end;

13 (B) in subclause (IV), by striking the pe-
14 riod at the end and inserting the following: “;
15 and”; and

16 (C) by adding at the end the following:

17 “(V) shall submit to the commit-
18 tees described in subclause (III), a re-
19 port that includes an assessment of
20 the threat to the national security of
21 the United States of the designation
22 of each country designated as a pro-
23 gram country, including the compli-
24 ance of the government of each such
25 country with the requirements under

1 subparagraphs (D) and (F) of para-
2 graph (2), as well as each such gov-
3 ernment’s capacity to comply with
4 such requirements.”.

5 (b) DATE OF SUBMISSION OF FIRST REPORT.—The
6 Secretary of Homeland Security shall submit the first re-
7 port described in subclause (V) of section 217(c)(5)(A)(i)
8 of the Immigration and Nationality Act (8 U.S.C.
9 (c)(5)(A)(i)), as added by subsection (a), not later than
10 90 days after the date of the enactment of this Act.

11 **SEC. 6. HIGH RISK PROGRAM COUNTRIES.**

12 Section 217(c) of the Immigration and Nationality
13 Act (8 U.S.C. 1187(c)), as amended by this Act, is further
14 amended by adding at the end the following:

15 “(12) DESIGNATION OF HIGH RISK PROGRAM
16 COUNTRIES.—

17 “(A) IN GENERAL.—The Secretary of
18 Homeland Security, in consultation with the Di-
19 rector of National Intelligence and the Sec-
20 retary of State, shall evaluate program coun-
21 tries on an annual basis based on the criteria
22 described in subparagraph (B) and shall iden-
23 tify any program country, the admission of na-
24 tionals from which under the visa waiver pro-
25 gram under this section, the Secretary deter-

1 mines presents a high risk to the national secu-
2 rity of the United States.

3 “(B) CRITERIA.—In evaluating program
4 countries under subparagraph (A), the Sec-
5 retary of Homeland Security, in consultation
6 with the Director of National Intelligence and
7 the Secretary of State, shall consider the fol-
8 lowing criteria:

9 “(i) The number of nationals of the
10 country determined to be ineligible to trav-
11 el to the United States under the program
12 during the previous year.

13 “(ii) The number of nationals of the
14 country who were identified in United
15 States Government databases related to
16 the identities of known or suspected terror-
17 ists during the previous year.

18 “(iii) The estimated number of na-
19 tionals of the country who have traveled to
20 Iraq or Syria at any time on or after
21 March 1, 2011 to engage in terrorism.

22 “(iv) The capacity of the country to
23 combat passport fraud.

1 “(v) The level of cooperation of the
2 country with the counter-terrorism efforts
3 of the United States.

4 “(vi) The adequacy of the border and
5 immigration control of the country.

6 “(vii) Any other criteria the Secretary
7 of Homeland Security determines to be ap-
8 propriate.

9 “(C) SUSPENSION OF DESIGNATION.—The
10 Secretary of Homeland Security, in consultation
11 with the Secretary of State, may suspend the
12 designation of a program country based on a
13 determination that the country presents a high
14 risk to the national security of the United
15 States under subparagraph (A) until such time
16 as the Secretary determines that the country no
17 longer presents such a risk.

18 “(D) REPORT.—Not later than 60 days
19 after the date of the enactment of this para-
20 graph, and annually thereafter, the Secretary of
21 Homeland Security, in consultation with the Di-
22 rector of National Intelligence and the Sec-
23 retary of State, shall submit to the Committee
24 on Homeland Security, the Committee on For-
25 eign Affairs, and the Committee on the Judici-

1 ary of the House of Representatives, and the
2 Committee on Homeland Security and Govern-
3 mental Affairs, the Committee on Foreign Rela-
4 tions, and the Committee on the Judiciary of
5 the Senate a report, which includes an evalua-
6 tion and threat assessment of each country de-
7 termined to present a high risk to the national
8 security of the United States under subpara-
9 graph (A).”.

10 **SEC. 7. ENHANCEMENTS TO THE ELECTRONIC SYSTEM FOR**
11 **TRAVEL AUTHORIZATION.**

12 (a) IN GENERAL.—Section 217(h)(3) of the Immi-
13 gration and Nationality Act (8 U.S.C. 1187(h)(3)) is
14 amended—

15 (1) in subparagraph (C)(i), by inserting after
16 “any such determination” the following: “or shorten
17 the period of eligibility under any such determina-
18 tion”;

19 (2) by striking subparagraph (D) and inserting
20 the following:

21 “(D) FRAUD DETECTION.—The Secretary
22 of Homeland Security shall research opportuni-
23 ties to incorporate into the System technology
24 that will detect and prevent fraud and deception
25 in the System.

1 “(E) ADDITIONAL AND PREVIOUS COUN-
2 TRIES OF CITIZENSHIP.—The Secretary of
3 Homeland Security shall collect from an appli-
4 cant for admission pursuant to this section in-
5 formation on any additional or previous coun-
6 tries of citizenship of that applicant. The Sec-
7 retary shall take any information so collected
8 into account when making determinations as to
9 the eligibility of the alien for admission pursu-
10 ant to this section.

11 “(F) REPORT ON CERTAIN LIMITATIONS
12 ON TRAVEL.—Not later than 30 days after the
13 date of the enactment of this subparagraph and
14 annually thereafter, the Secretary of Homeland
15 Security, in consultation with the Secretary of
16 State, shall submit to the Committee on Home-
17 land Security, the Committee on the Judiciary,
18 and the Committee on Foreign Affairs of the
19 House of Representatives, and the Committee
20 on Homeland Security and Governmental Af-
21 fairs, the Committee on the Judiciary, and the
22 Committee on Foreign Relations of the Senate
23 a report on the number of individuals who were
24 denied eligibility to travel under the program,
25 or whose eligibility for such travel was revoked

1 during the previous year, and the number of
2 such individuals determined, in accordance with
3 subsection (a)(6), to represent a threat to the
4 national security of the United States, and shall
5 include the country or countries of citizenship
6 of each such individual.”.

7 (b) REPORT.—Not later than 30 days after the date
8 of the enactment of this Act, the Secretary of Homeland
9 Security, in consultation with the Secretary of State, shall
10 submit to the Committee on Homeland Security, the Com-
11 mittee on the Judiciary, and the Committee on Foreign
12 Affairs of the House of Representatives, and the Com-
13 mittee on Homeland Security and Governmental Affairs,
14 the Committee on the Judiciary, and the Committee on
15 Foreign Relations of the Senate a report on steps to
16 strengthen the electronic system for travel authorization
17 authorized under section 217(h)(3) of the Immigration
18 and Nationality Act (8 U.S.C. 1187(h)(3)) in order to
19 better secure the international borders of the United
20 States and prevent terrorists and instruments of terrorism
21 from entering the United States.

22 **SEC. 8. PROVISION OF ASSISTANCE TO NON-PROGRAM**
23 **COUNTRIES.**

24 The Secretary of Homeland Security, in consultation
25 with the Secretary of State, shall provide assistance in a

1 risk-based manner to countries that do not participate in
2 the visa waiver program under section 217 of the Immi-
3 gration and Nationality Act (8 U.S.C. 1187) to assist
4 those countries in—

5 (1) submitting to Interpol information about
6 the theft or loss of passports of citizens or nationals
7 of such a country; and

8 (2) issuing, and validating at the ports of entry
9 of such a country, electronic passports that are
10 fraud-resistant, contain relevant biographic and bio-
11 metric information (as determined by the Secretary
12 of Homeland Security), and otherwise satisfy inter-
13 nationally accepted standards for electronic pass-
14 ports.

15 **SEC. 9. CLERICAL AMENDMENTS.**

16 (a) SECRETARY OF HOMELAND SECURITY.—Section
17 217 of the Immigration and Nationality Act (8 U.S.C.
18 1187), as amended by this Act, is further amended by
19 striking “Attorney General” each place such term appears
20 (except in subsection (c)(11)(B)) and inserting “Secretary
21 of Homeland Security”.

22 (b) ELECTRONIC SYSTEM FOR TRAVEL AUTHORIZA-
23 TION.—Section 217 of the Immigration and Nationality
24 Act (8 U.S.C. 1187), as amended this Act, is further
25 amended—

1 (1) by striking “electronic travel authorization
2 system” each place it appears and inserting “elec-
3 tronic system for travel authorization”;

4 (2) in the heading in subsection (a)(11), by
5 striking “ELECTRONIC TRAVEL AUTHORIZATION SYS-
6 TEM” and inserting “ELECTRONIC SYSTEM FOR
7 TRAVEL AUTHORIZATION”; and

8 (3) in the heading in subsection (h)(3), by
9 striking “ELECTRONIC TRAVEL AUTHORIZATION SYS-
10 TEM” and inserting “ELECTRONIC SYSTEM FOR
11 TRAVEL AUTHORIZATION”.

12 **SEC. 10. SENSE OF CONGRESS.**

13 It is the sense of Congress that the International
14 Civil Aviation Organization, the specialized agency of the
15 United Nations responsible for establishing international
16 standards, specifications, and best practices related to the
17 administration and governance of border controls and in-
18 spection formalities, should establish standards for the in-
19 troduction of electronic passports (referred to in this sec-
20 tion as “e-passports”), and obligate member countries to
21 utilize such e-passports as soon as possible. Such e-pass-
22 ports should be a combined paper and electronic passport
23 that contains biographic and biometric information that
24 can be used to authenticate the identity of travelers
25 through an embedded chip.

Amend the title so as to read: “A bill to amend the Immigration and Nationality Act to provide enhanced security measures for the visa waiver program, and for other purposes.”.